#### 109TH CONGRESS 2D SESSION

# H. R. 5564

To facilitate economic growth and development and to promote Tribal sovereignty, by encouraging a dramatic increase in the number of individuals with higher education degrees working within and for Indian Country.

### IN THE HOUSE OF REPRESENTATIVES

June 8, 2006

Ms. Herseth introduced the following bill; which was referred to the Committee on Education and the Workforce

## A BILL

- To facilitate economic growth and development and to promote Tribal sovereignty, by encouraging a dramatic increase in the number of individuals with higher education degrees working within and for Indian Country.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Indian Country Edu-
  - 5 cational Empowerment Zone Act".
  - 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:

- 1 (1) A unique legal and political relationship ex2 ists between the United States and Indian tribes
  3 that is reflected in article I, section 8, clause 3 of
  4 the Constitution, various treaties, Federal statutes,
  5 Supreme Court decisions, executive agreements, and
  6 course of dealing.
  - (2) Native Americans continue to rank at the bottom of nearly every indicator of social and economic well-being in America:
    - (A) Unemployment rates average near 50 percent in Indian country and hover well over 90 percent on many reservations.
    - (B) While the national poverty rate is only 11 percent, over 26 percent of all Native Americans live in poverty.
    - (C) In addition, Native Americans have some of the lowest levels of educational attainment in the United States.
  - (3) Numerous external efforts at economic development in Indian Country have proven unsuccessful. The most successful efforts have been initiated from within the Native communities themselves. Efforts that empower the communities and give them the tools to make their own decisions should be encouraged and pursued.

1	(4) Educational achievement continues to be a
2	cyclical obstacle to economic development in Indian
3	Country. Businesses are often unwilling to locate to
4	Indian Country because of the lack of an educated
5	workforce. Over a quarter of all Americans have a
6	bachelors degree or higher. However, only 12 per-
7	cent of all Native Americans nationwide have such
8	a degree, and only 6 percent of those who actually
9	live in Indian Country have a bachelors or higher.
10	Once Natives are finally able to obtain higher edu-
11	cation, many are not able to return to their commu-
12	nities because there are no jobs. There needs to be
13	an intervening factor to help break this damaging
14	cycle.
15	SEC. 3. LOAN FORGIVENESS FOR EMPLOYMENT IN INDIAN
16	COUNTRY.
17	Part B of title IV of the Higher Education Act of
18	1965 is amended by inserting after section 428K (20
19	U.S.C. 1078–11) the following:
20	"SEC. 428L. LOAN FORGIVENESS FOR EMPLOYMENT IN IN-
21	DIAN COUNTRY.
22	"(a) Purpose.—It is the purpose of this section—
23	"(1) to dramatically increase the number of in-
24	dividuals with higher education degrees working
25	within and for Indian country;

1	"(2) to facilitate economic growth and develop-
2	ment in Indian country, and promote Tribal sov-
3	ereignty;
4	"(3) to encourage members of Indian tribes
5	with higher education degrees to return to Indian
6	country;
7	"(4) to encourage the long-term retention of
8	educated individuals in Indian country; and
9	"(5) to encourage public service in Indian coun-
10	try, and to encourage investment in Indian country
11	through an increase in the education level of the
12	available workforce.
13	"(b) Program Authorized.—
14	"(1) In general.—From the funds appro-
15	priated under subsection (g), the Secretary is au-
16	thorized to forgive, in accordance with this section,
17	the student loan debt of any borrower, who—
18	"(A) obtains or has obtained a bachelor's
19	or graduate degree from an institution of high-
20	er education; and
21	"(B) obtains employment in Indian coun-
22	try.
23	"(2) Method of Loan forgiveness.—To
24	provide the loan forgiveness authorized in paragraph

1	(1), the Secretary is authorized to carry out a pro-
2	gram—
3	"(A) through the holder of the loan, to as-
4	sume the obligation to repay a qualified loan
5	amount for a loan made under this part; and
6	"(B) to cancel a qualified loan amount for
7	a loan made under part D of this title.
8	"(3) Award basis; priority.—
9	"(A) Award basis.—Subject to subpara-
10	graph (B), loan forgiveness under this section
11	shall be on a first-come, first-served basis, and
12	subject to the availability of appropriations.
13	"(B) Priorities.—The Secretary shall, by
14	regulation, establish a system for giving priority
15	in providing loan forgiveness under this section
16	to individuals based on the following factors:
17	"(i) The level of poverty in the locality
18	within Indian country where the individual
19	is employed.
20	"(ii) Whether the individual is an en-
21	rolled member of an Indian tribe.
22	"(iii) Whether such enrolled member
23	is performing employment in the Indian
24	country of the Indian tribe in which they
25	are enrolled.

1	"(iv) The ratio of the individual's stu-
2	dent loan debt to the individual's annual
3	income.
4	"(v) Whether the individual's em-
5	ployer will provide an additional amount or
6	a matching percentage for student loan re-
7	payment for the individual.
8	"(4) Outreach.—The Secretary shall post a
9	notice on a Department Internet web site regarding
10	the availability of loan forgiveness under this sec-
11	tion, and shall notify institutions of higher education
12	(including Tribal Colleges and Universities) and the
13	Bureau of Indian Affairs regarding the availability
14	of loan forgiveness under this section.
15	"(c) Qualified Loan Amounts.—
16	"(1) Percentages.—Subject to paragraph (2),
17	the Secretary shall assume or cancel the obligation
18	to repay under this section—
19	"(A) 15 percent of the amount of all loans
20	made, insured, or guaranteed after the date of
21	enactment of the Indian Country Educational
22	Empowerment Zone Act to a student under
23	part B or D, for each of the first and second
24	years of employment in Indian country;

1	"(B) 20 percent of such total amount, for
2	each of the third and fourth years of such em-
3	ployment; and
4	"(C) 30 percent of such total amount, for
5	the fifth year of such employment.
6	"(2) MAXIMUM.—The Secretary shall not repay
7	or cancel under this section more than—
8	"(A) \$20,000 in the aggregate of loans
9	made, insured, or guaranteed under parts B
10	and D, for any student with a bachelor's de-
11	gree, but without a graduate degree; and
12	"(B) \$20,000 of such loans for each year
13	of employment, for any student with a graduate
14	degree.
15	"(3) Treatment of consolidation loans.—
16	A loan amount for a loan made under section 428C
17	may be a qualified loan amount for the purposes of
18	this subsection only to the extent that such loan
19	amount was used to repay a loan made, insured, or
20	guaranteed under part B or D for a borrower who
21	meets the requirements of subsection (b)(1), as de-
22	termined in accordance with regulations prescribed
23	by the Secretary.
24	"(d) Additional Requirements.—

1	"(1) No refunding of previous pay-
2	MENTS.—Nothing in this section shall be construed
3	to authorize the refunding of any repayment of a
4	loan made under this part or part D.
5	"(2) Interest.—If a portion of a loan is re-

"(2) Interest.—If a portion of a loan is repaid by the Secretary under this section for any year, the proportionate amount of interest on such loan which accrues for such year shall be repaid by the Secretary.

#### "(3) Double benefits prohibited.—

"(A) INELIGIBILITY OF NATIONAL SERVICE AWARD RECIPIENTS.—No student borrower may, for the same service, receive a benefit under both this section and subtitle D of title I of the National and Community Service Act of 1990 (42 U.S.C. 12601 et seq.).

"(B) DOUBLE FORGIVENESS.—No student borrower may, for the same service, receive a benefit under both this section and section 428J, 428K, or 460 of this Act or section 108 of the Indian Health Care Improvement Act (25 U.S.C. 1616a).

"(4) Repayment to eligible lender or holder Secretary shall pay to each eligible lender or holder for each fiscal year an amount equal to the aggre-

- gate amount of loans which are subject to repayment pursuant to this section for such year.
- 3 "(e) Application for Repayment.—
- "(1) IN GENERAL.—Each eligible individual desiring loan forgiveness under this section shall submit a complete and accurate application to the Secretary at such time, in such manner, and containing such information as the Secretary may require. Such application shall contain verification from the employer of the employment in Indian country.
- 11 "(2) CONDITIONS.—An eligible individual may 12 apply for loan forgiveness under this section after 13 completing each year of employment in Indian coun-14 try. The borrower shall receive forbearance while en-15 gaged in such employment unless the borrower is in 16 deferment while so engaged.
- 17 "(f) Regulations.—The Secretary is authorized to 18 issue such regulations as may be necessary to carry out 19 the provisions of this section.
- 20 "(g) Authorization of Appropriations.—There
- 21 are authorized to be appropriated to carry out this section
- 22 \$20,000,000 for fiscal year 2007, and such sums as may
- 23 be necessary for each of the 4 succeeding fiscal years.
- 24 "(h) Definition of Indian Tribe.—In this section,
- 25 the term 'Indian tribe' means any Indian tribe, band, na-

- 1 tion, or other organized group or community, including
- 2 any Alaska Native village, which is recognized as eligible
- 3 for the special programs and services provided by the
- 4 United States to Indians because of their status as Indi-

5 ans.".

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